

Message Text

CONFIDENTIAL

PAGE 01 LAGOS 11443 051758Z

53

ACTION AF-08

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 DHA-02 ACDA-07 /070 W

----- 069920

O R 051607Z OCT 76

FM AMEMBASSY LAGOS

TO SECSTATE WASHDC IMMEDIATE 7154

INFO AMEMBASSY LUSAKA

AMEMBASSY DARESSALAAM

AMEMBASSY MAPUTO

AMEMBASSY PRETORIA

AMEMBASSY GABORONE

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY DAKAR

AMEMBASSY ABIDJAN

AMEMBASSY YAOUNDE

AMEMBASSY ACCRA

AMEMBASSY LILONGWE

AMEMBASSY LIBREVILLE

AMEMBASSY KINSHASA

AMEMBASSY PORT LOUIS

USUN NEW YORK 2169

C O N F I D E N T I A L LAGOS 11443

E.O. 11652: GDS

TAGS: PFOR, PDEV, RH, NI, US, UK, XA

SUBJECT: FMG VIEWS

ON PROPOSALS

FOR RHODESIAN SETTLEMENT.

REF: (A) LAGOS 11360 (B) LAGOS 11345 (REFTELS
NOTAL)

1. SUMMARY. IN HOUR-LONG MEETING WITH DCM OCTOBER 5, MEA
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LAGOS 11443 051758Z

PERMSEC SANUSI EXPRESSED FMG GRATIFICATION OVER SIANAL

BREAKTHROUGH SECRETARY KISSING HER HAD ACHIEVED IN ACCEPTANCE OF PRINCIPLE OF MAJORITY RULE BY IAN SMITH. SANUSI SAID FMG HAD BEEN IN TOUCH WITH MOST OF FRONT LINE PRESIDENTS AND SHARES THEIR CONCERN OVER COMPOSITION AND IMPORTANCE OF PROPOSED COUNCIL OF STATE, OVER SMITH'S INDICATION THAT ANNOUNCED TERMS OF US/UK PROPOSALS WERE NOT REPEAT NOT NEGOTIABLE, AND OVER NEED FOR ADEQUATE RECOGNITION OF EXISTENCE AND IMPORTANCE OF ARMED ZIMBABWE LIBERATION FIGHTERS. DCM POINTED OUT PROPOSALS WERE OF NECESSITY A COMPROMISE OF MANY VIEWS AND INTEREST AND WERE DESIGNED AS GENERAL FRAMEWORK FOR DISCUSSION IN THE CONFERENCE THE U.K. HAS PROPOSED MEET WITHIN TWO WEEKS. SANURI AGREED IT WAS PREFERABLE THAT DETAILED POSITIONS BE SAVED FOR THAT CONFERENCE RATHER THAN SET AS PRE-CONDITIONS TO BE MET BEFORE A CONFERENCE. SANURN SAID THIS IS THE FMG VIEW ALSO. SANUSI SAID FMG INTERESTED IN MAINTAINING DIALOGUE WITH EMBASSY ON THESE DEVELOPMENTS AND ASKED IF WE HAD INFORMATION ON PROGRESS OF ROWLANDS/SCHAUFELT TALKS IN SALISBURY. EMBASSY BELIEVES IT DESIRABLE TO BE RESPONSIVE TO THIS INQUIRY AND TO ENCOURAGE DIALOGUE WITH FMG IN INTEREST BOTH OF PROGRESS ON SOUTHERN AFRICAN ISSUES AND OF BILATERAL U.S./NIGERIAN RELATIONS. WOULD APPRECIATE ANY INFORMATION DEPARTMENT CAN PROVIDE FOR DISCUSSION WITH MEA. END SUMMARY.

2. CURING AMBASSADOR'S

TEMPORARY ABSENCE OCTOBER 4, CHARGE WAS CALLED TO MEET WITH MEA PERMSEC SANUSI AT OPENING OF BUSINESS OCTOBER 5. MEA WOULD NOT INDICATE SUBJECT OF DISCUSSION. HOUR-ONG MEETING WAS ATTENDED ALSO BY MEA AFRIMAN DEPARTMENT DIRECTOR, AKADIRI. SUBJECT WAS RHODESIA. SANUSI RECEIVED DCM WARMLY, SAID FMG GREATLY APPRECIATES SECRETARY KISSINGER'S "EXTRAORDINARY EFFORTS" IN SOUTHERN AFRICA AND HIS "MAJOR BREAKTHROUGH" IN WINNING SMITH'S ACCEPTANCE OF PRINCIPLE OF MAJORITY RULE IN TWO YEARS. SANUSI SAID FMG HAS BEEN IN TOUCH WITH MOST OF THE FRONT LINE PRESIDENTS AND HAS FOUND THEM CONCERNED OVER CERTAIN ASPECTS OF PACKAGE AS ANNOUNCED BY SMITH SEPTEMBER 24. HE CONSIDERED THESE CONCERNS JUSTIFIED; FMG STATEMENT CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LAGOS 11443 051758Z

OCTOBER 3 (REFTELS) HAD BEEN DESIGNED TO ASSOCIATE NIGERIA WITH POSITION OF THE PRESIDENTS AND TO MAKE CLEAR THE ELEMENTS OF THE PACKAGE FMG BELIEVED SHOULD BE MODIFIED.

3. SANUSI'S FIRST POINT WAS THAT 50-50 BLACK-WHITE COMPOSITION OF COUNCIL OF STATE UNDER WHITE CHAIRMANSHIP WAS

NOT RPT NOT IN ACCORD WITH PRINCIPLE OF MAJORITY
RULE. DCM EXPRESSED PERSONAL VIEW THAT THIS
WAS A
COMPROMISE PROPOSAL INTENDED, TOGETHER WITH PROVISITNS OF
BLACK MAJORITY-RULED COUNCIL OF MIOISTERS UNDER A
BLACK PRIME MINISTER, TO COVER ADMINISRATION OF
ZIMBABWE WHILE DEFINITIVE ARRANGEMENTS FOR A MAJORIY-RULED STATE
WERE HAMMERED OUT. SINUSI APPRECIATED THE BLACK PREDOMINANCE
IN COUNCIL OF MINISTERS BUT SAID THE COUNCIL OF STATE
APPEARED TO BE MUCH THE MORE POWERFUL BODY, INTENDED TO
SET POLICY WHICH THE COUNCIL OF MINISTERS WOULD MERELY
EXECUTE. HE SAID THE FRONT LINE PRESIDENTS HAD SAID THE
ARRANGEMENTS AND ROLE FOR THE COUNCIL OF STATE HAD NOT BEEN
SPECIFICALLY DISCUSSED WITH OR AGREED BY THEM AND THEY HAD
MAJOR RESERVATIONS.

4. SANUSI THEN ALLUEDED TO SMITH'S SEPTEMBER 24 STATEMENT
TO EFFECT THAT HE UNDERSTOOD THERE WOULD BE NO FURTHER
DEMANDS FROM THE BLACK AFRICAN SIDE REGARDING THOSE TERMS
OF THE PACKAGE HE HAD SPELLED OUT. FMG HAD IMPRESRION FROM
THIS THAT COMPOSITION AND POWERS OF COUNCIL OF STATE WERE
THUS NOT RPT NOT SUPPOSED TO BE NEGOTIABLE. HE ASVED WHAT
THE REACTION OF MINISTER OF STATE ROWLAND AND ASSISANT
SECRETARY SCHAUFLE WAS TO THIS AND WHAT THEY WERE DOING TO
CLARIFY IT. DCM SAID IE HAD HAD NO SPECIFIC WORD AS TO
PROGRESS OF ROWLANDS/SCHAUFLE TALKS IN RALISBURY BUT HAD
IMPRESSION THAT PROGRESS WAS BEING MADE. DCM ADDED THAT THE TERMS
OF OVERALL PROPOSALS HAD BEEN WORKED OUT IN A COMPLEX ENVIRONMENT
WHERE THERE WERE MANY PROTAGONISTS, EACH WITH HIS OWN VIEWS, IN-
TERESTS AND CONSTITUENCIES. INEVITABLY, MANY POINTS
REMAINED TO BE
WORKED OUT; THAT IS THE PRUPOSE OF THE MONFERNCE THE U.K.
HAS PROPOSED. DCM SUGGESTED THAT PROPOSALS FOR MODIFICATION
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 LAGOS 11443 051758Z

OF THE PACKAGE BE RESERVED FOR THIS CONFERENCE. HE SAID
CONFERENCE DISCUSRIONS WERE PROPER ENVIRONMENT FOR GIVE-AND-
TAKE OF VIEWS
AND NEGOTIATION OF COMPROMISES. IF DEMANDS
WERE MADE NOW REPEAT NOW AS PRE-CONDITIONS TO TALKS, THERE
MIGHT BE DANGER OF STALLING PROGRESS SECRETARY KISSINGER
HAD WORKED SO HARD TO GET UNDER WAY. DCM ASKED SINUSI
SPECIFICALLY WHETHER FMG REGARDED THE OBJECTIONS IT
PUBLISHED OCTOBER 3 AS
MATTERS FOR RESOLUTION PRIOR TO
THE CONFERENCE OR FOR DISCUSSION AT THE CONFERENCE.
SANUSN SAID FMG CLEARLY ENVISIONED THAT THESE MATTERS
WOULD BE BROUGHT UP FOR DISCUSSION IN THE CONFERENCE.

5. SANUSI THEN WENT ON TO SAY THE FRONT LINE PRESIDENTS,

PARTICULARLY IN TANZANIA AND MOZAMBIQUES, WANTED TO ENSURE ADEQUATE RECOGNITION OF THE EXISTENCE OF THE ARMED ZIMBABWE LIBERATION FIGHTERS AS A FORCE TO BE RECKONED WITH. HE RAID FIGHTERS SHOULD BE REPRESENTED, DIRECTLY OR INDIRECTLY, IN THE TALKS. DCM SAID HE HAD SEEN PRESS REPORT THAT MUGABE AND NKOMO IGH T BE JOINING GORCES AND HE ASKED IF FMG REGARDED MUGABE AS THE AUTHENTIC REPRESENTATIVE OF ZIMBABWE ARMED LIBERATION ELEMENTS. AKADIRE SAID FMG DID SO REGARD MUGABE. DCM ASKED IF REPRESENTATION OF THESE FIGHTING ELEMENTS BY NKOMO IN THE FORTHCOMING TALKS WOULD BE CONSIDERED ADEQUATE. SANUSI SAID FMG HAD NO SPECIFIC POSITION ON MODALITIES AS LONG AS PROPER RECOGNITION IS GIVEN TO EXISTENCE AND IMPORTANCE OF THE FIGHTING ELEMENTS. HE SAID THE FRONT LINE PRESIDENTS HAVE CONTINUING RESPONSIBILITIES AND COMMITMENTS TO THESE ELEMENTS.

6. IN CONCLUSION, SANUSI SAID FMG WELCOMES ACTIVE ROLE U.S. HAS TAKEN IN SOUTHERN AFRICA AND HOPES THERE CAN BE CONTINUING EXCHANGE OF VIEWS AND INFORMATION ON THE SUBJECT. HE SAID HE WOULD BE GRATEFUL FOR ANY WORD EMBASSY COULD PROVIDE ON PROGRESS TOWARD A CONFERENCE AND WOULD WELCOME ANY QUESTIONS WE MIGHT WANT TO ASK FOR CLARIFICATION OF FMG VIEWS ON THE SITUATION.

7. COMMENT: THROUGHOUT MEETING SANUSI MADE IT CLEAR IN WORD
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 LAGOS 11443 051758Z

AND MANNER THAT FMG IS PLEASED WITH THE SECRETARY'S INITIATIVE AND THAT, WHILE THEY HAVE RESERVATIONS ON SOME POINTS, THEY TAKE AN OVERALL POSITIVE VIEW OF DEVELOPMENTS AND WANT TO SEE THE PARTIES JOIN IN PROPOSED NEGOTIATIONS. WE BELIEVE PURPOSE OF MEETING WITH DCM WAS IN PART TO REASSURE USG RE FMG STATEMENT OF OCTOBER 3, WHICH HAD BEEN REPORTED IN HARSH AND SOMEWHAT DISTORTED WAY BY NIGERIAN PRESS. WE WELCOME SANUSI'S INDICATION OF FMG INTEREST IN FURTHER CONSULTATION WITH US ON THESE ISSUES. WE BELIEVE SUCH EXCHANGES WOULD ASSIST BOTH IN FURTHERING PROPOSED NEGOTIATIONS AND IN TERMS OF ATMOSPHERE OF OUR BILATERAL RELATIONS WITH FMG. WOULD THEREFORE APPRECIATE ANY INFORMATION DEPARTMENT CAN PROVIDE RE: PROGRESS OF ROWLANDS/SCHAUFELD TALKS IN SALISBURY; SMITH'S STATEMENT ABOUT "NO FURTHER AFRICAN DEMANDS" (PARA. 4 ABOVE); AND RECOGNITION OF IMPORTANCE OF ZIMBABWE LIBERATION FIGHTERS AND THEIR REPRESENTATION AT NEGOTIATING TABLE. CONVERSELY, ARE THERE ANY QUESTIONS DEPARTMENT WOULD WISH EMBASSY TO POSE TO MEA WITH REGARD TO FMG ATTITUDES OR INTENDED ACTIONS?
EASUM

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL SETTLEMENT, INTERIM GOVERNMENT, GOVERNMENT REACTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 05 OCT 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: BoyleJA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976LAGOS11443
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760375-0752
From: LAGOS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19761082/aaaacsyt.tel
Line Count: 223
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 76 LAGOS 11360, 76 LAGOS 11345
Review Action: RELEASED, APPROVED
Review Authority: BoyleJA
Review Comment: n/a
Review Content Flags:
Review Date: 28 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <28 APR 2004 by RowellEO>; APPROVED <13 AUG 2004 by BoyleJA>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: FMG VIEWS ON PROPOSALS FOR RHODESIAN SETTLEMENT.
TAGS: PFOR, PDEV, RH, NI, US, UK, XA, XJ
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006